

# PAIA MANUAL

# Prepared in terms of section 14 of the Promotion of Access to Information Act 2 of 2000 (as amended)



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#### 1. LIST OF ACRONYMS AND ABBREVIATIONS

- 1.1 "AGSA"
   Auditor-General of South Africa
- 1.2 "DAG" Deputy auditor-general
- 1.3 "DIO" Deputy information officer
- 1.4 "IO" Information officer
- 1.5 "Minister" Minister of Justice and Correctional Services
- 1.6 "**PAA**" Public Audit Act 25 of 2004 (as amended)
- 1.7 "Paia" Promotion of Access to Information Act 2 of 2000 (as amended)
- 1.8 "Popia" Protection of Personal Information Act 4 of 2013
- 1.9 "Regulator" Information Regulator

#### 2. PURPOSE OF PAIA MANUAL

This Paia manual is useful for the public to:

- 2.1 check the nature of the records which may already be available at the Auditor-General of South Africa (AGSA), without the need to submit a formal Paia request;
- 2.2 have an understanding of how to make a request for access to a record of the AGSA;



- 2.3 access all the relevant contact details of the persons who will assist the public with the records they intend to access;
- 2.4 know all the remedies available from the AGSA regarding a request for access to the records, before approaching the Regulator or the courts;
- 2.5 provide the description of the services available to members of the public from the AGSA, and how to gain access to those services;
- 2.6 understand how to use Paia, as updated by the Regulator and how to obtain access to it;
- 2.7 know whether the AGSA will process personal information;
- 2.8 understand the purpose of the AGSA's processing of personal information, and the description of the categories of data subjects and of the information or categories of information relating thereto;
- 2.9 be aware of the recipient or categories of recipients to whom the personal information may be supplied;
- 2.10 know whether the AGSA has planned to transfer or process personal information outside the Republic of South Africa; and
- 2.11 know whether the AGSA has appropriate security measures in place to ensure the confidentiality, integrity and availability of the personal information which is to be processed.

#### 3. ESTABLISHMENT OF THE AUDITOR-GENERAL OF SOUTH AFRICA

Chapter 9 of the Constitution of the Republic of South Africa, 1996 (Constitution) establishes the Auditor-General as one of the state institutions supporting constitutional democracy. The Constitution entrenches our independence by directing that we are



subject only to the Constitution and the law. The Constitution requires the AGSA to be impartial and to exercise its powers and perform its functions without fear, favour or prejudice.

#### 3.1. Objectives/Mandate

The Auditor-General of South Africa has a constitutional mandate and, as the supreme audit institution of South Africa, exists to strengthen our country's democracy by enabling OVERSIGHT, ACCOUNTABILITY and GOVERNANCE in the public sector through auditing, thereby building public confidence.

#### 4. STRUCTURE AND FUNCTIONS OF THE AUDITOR-GENERAL OF SOUTH AFRICA

#### 4.1. Structure

The management structure of the AGSA is accessible here

The narrative of the management structure of the AGSA is as follows:

Roles	Responsibilities					
Auditor- general	The auditor-general has overall control of and is accountable for the administration. There is an executive serving in the office of the auditor-general.					
Deputy auditor- general (DAG)	<ul> <li>The DAG is:</li> <li>the head of the administration who must perform the function of the office in accordance with the direction of the auditor-general.</li> <li>responsible for the management of the administration, including the organisation, control and management of all staff. The head of audit: National, head of audit: Provincial, head of specialised audits, chief people officer and chief financial officer, chief technology officer and chief risk officer report to the DAG.</li> </ul>					
	<ul> <li>The following business units report directly to the DAG:</li> <li>Communication</li> </ul>					
	<ul> <li>Communication</li> <li>Strategy</li> </ul>					



	<ul> <li>Corporato Socratoriat</li> </ul>				
	Corporate Secretariat				
Head of audit:	The head of audit: National is responsible for regularity audit at national level and audit support.				
National	<ul> <li>Audit business units: National A–F and audit support (Technical Audit Support; Reporting and Methodology; Institutional Cooperation and Audit Risk Intelligence) report to various heads of portfolio who, in turn, report to the head of audit: National</li> </ul>				
Head of audit:	The head of audit: Provincial is responsible for regularity audit at provincial level.				
Provinci al	<ul> <li>Audit business units: nine provincial offices (Eastern Cape, Free State, Gauteng, KwaZulu-Natal, Limpopo, Mpumalanga, Northern Cape, North West and Western Cape) report to various heads of portfolio who, in turn, report to the head of audit: Provincial.</li> </ul>				
Head of speciali sed audits	• Specialised audit services: Performance Audit, Information System Audit, Investigations and Integration and Innovation all report to the head of specialised audits.				
Chief financial	The following business units report directly to the chief financial officer:				
officer	Procurement				
	Finance				
	<ul><li>Information Knowledge Management</li><li>Strategic Audit Projects</li></ul>				
Chief	The following business units report directly to the chief people officer:				
people officer	<ul><li>Business Support and Operations</li><li>People and Organisational Effectiveness</li></ul>				
Chief technolo	The following business units report directly to the chief technology officer:				
gy officer	<ul><li>Information and Communication Technology</li><li>Digital Transformation</li></ul>				
Chief	The following business units report directly to the chief risk officer:				
risk officer	<ul><li>Quality Management</li><li>Corporate Legal Services</li><li>Risk &amp; Ethics</li></ul>				



#### 4.2 Functions

The AGSA has a constitutional mandate and, as the supreme audit institution of South Africa, exists to strengthen the country's democracy by enabling oversight, accountability and governance in the public sector, thereby building public confidence. Section 188(1) of the Constitution, read with section 4(1) of the Public Audit Act 25 of 2004 (PAA), places a specific responsibility on the AGSA, namely to audit and report on the accounts, financial statements and financial management of:

- all national and provincial state departments and administrations;
- all constitutional institutions;
- the administration of Parliament and each provincial legislature;
- all municipalities;
- all municipal entities; and
- any other institution or accounting entity required by national or provincial legislation to be audited by the AGSA.

The Constitution also allows the AGSA to audit and report on the accounts, financial statements and financial management of:

- any institution funded from the National Revenue Fund or a provincial revenue fund or by a municipality; and
- any institution that is authorised in terms of any law to receive money for a public purpose.

In addition to the requirements of the Constitution, the AGSA must, among other things, perform the duties specified in the PAA and other legislation. In terms of section 13(3)(b) of the PAA, the AGSA may issue directives on the standards for auditing. These directives are issued from time to time in the form of a notice in the *Government Gazette*.

The Constitution entrenches the AGSA's independence by directing that the AGSA is subject only to the Constitution and the law. The Constitution requires the AGSA



to be impartial and to exercise its powers and perform its functions without fear, favour or prejudice.

The AGSA is accountable to the National Assembly and must report on its activities and the performance of its functions to the National Assembly at least once a year.

## 5. KEY CONTACT DETAILS FOR ACCESS TO INFORMATION OF THE AUDITOR-GENERAL OF SOUTH AFRICA

#### 5.1. Chief information officer

Name:	Tsakani Maluleke
Tel.:	012 426 8000
Email:	paia-popi@agsa.co.za
Fax number:	N/a

5.2. Deputy information officer (NB: If more than one deputy information officer is designated, please provide the details of every deputy information officer of the body designated in terms of section 17(1) of Paia)

Name:	Vonani Chauke
Tel.:	012 426 8028
Email:	paia-popi@agsa.co.za
Fax number:	N/a

#### 5.3 Access to information general contacts

Email:

paia-popi@agsa.co.za

#### 5.4 National / Head office

Postal address: PO Box 446

Pretoria



#### 0001

Physical address:	Lynnwood Bridge Office Park 4 Daventry Road Lynnwood Manor
Telephone:	012 426 8000
Email:	paia-popi@agsa.co.za

Website: www.agsa.co.za

#### 5.5 **Provincial offices – Table 1**

Province	Street address
	69 Frere Road
Eastern Cape	Vincent
Lastern Cape	East London
	5247
	ABSA Forum Building
Free State	2nd Floor
Fiee State	19 Donald Murray Avenue
	Brandwag, Bloemfontein
	Waverley Office Park
Gauteng	39 Scott Street, Waverley
	Johannesburg
	460 Town Bush Road
KwaZulu-Natal	Block B Cascades
	Pietermaritzburg
	32 Dimitri Crescent
Limpono	Platinum Park
Limpopo	Bendor X 68
	Polokwane



Mpumalanga	12 Nel Street Nelspruit
North-West 124 Kock Street Rustenburg	
Northern Cape	Block 1, Montrio Corporate Park 10 Oliver Road Monuments Heights Kimberley 8300
Western Cape	19 Park Lane Century City Cape Town

To request for information in the custody of AGSA, a requester must complete this <u>Paia request form</u>. A requester may physically deliver a request for a record at the AGSA regional offices as listed in table 1 or send it to <u>paia-popi@agsa.co.za</u>.

### 6. DESCRIPTION OF ALL REMEDIES AVAILABLE IN RESPECT OF AN ACT OR A FAILURE TO ACT BY THE AUDITOR-GENERAL OF SOUTH AFRICA

The AGSA does not have internal appeal procedures for Paia requests. As such, the information officer's decision is final. A requester who is aggrieved by the information officer's decision to refuse a request for access or taken in terms of section 22, 26(1) or 29(3) of Paia, is entitled, within 180 days of being notified of such a decision, to submit a complaint, alleging that the decision was not in compliance with Paia, to the Information Regulator in the prescribed manner and form for appropriate relief in terms of section 77A of Paia.

#### 7. GUIDE ON HOW TO USE PAIA AND HOW TO OBTAIN ACCESS TO THE GUIDE

7.1. The Regulator has, in terms of section 10(1) of Paia, updated and made available the revised *Guide on how to use Paia* ("guide"), in an easily comprehensible form and manner, as may reasonably be required by a person who wishes to exercise any right contemplated in Paia and Popia.



- 7.2. The guide is available in each of the official languages.
- 7.3. The aforesaid guide contains a description of-
  - 7.3.1. the objects of Paia and Popia;
  - 7.3.2. the postal and street address, phone and fax number, and electronic mail address (if available) of:
    - 7.3.2.1. the information officer of every public body; and
    - 7.3.2.2. every deputy information officer of every public and private body designated in terms of section 17(1) of Paia<sup>1</sup> and section 56 of Popia<sup>2</sup>;
  - 7.3.3. the manner and form of a request for:
    - 7.3.3.1. access to a record of a public body contemplated in section 11<sup>3</sup>; and
    - 7.3.3.2. access to a record of a private body contemplated in section 50<sup>4</sup>:

<sup>&</sup>lt;sup>1</sup> Section 17(1) of Paia – For the purposes of Paia, each public body must, subject to legislation governing the employment of personnel of the public body concerned, designate such number of persons as deputy information officers as are necessary to render the public body as accessible as reasonably possible for requesters of its records.

<sup>&</sup>lt;sup>2</sup> Section 56(a) of Popia – Each public and private body must make provision, in the manner prescribed in section 17 of the Promotion of Access to Information Act, with the necessary changes, for the designation of such a number of persons, if any, as deputy information officers as is necessary to perform the duties and responsibilities as set out in section 55(1) of Popia.

<sup>&</sup>lt;sup>3</sup> Section 11(1) of Paia – A requester must be given access to a record of a public body if that requester complies with all the procedural requirements in Paia relating to a request for access to that record; and access to that record is not refused in terms of any ground for refusal contemplated in Chapter 4 of this Part.

<sup>&</sup>lt;sup>4</sup> Section 50(1) of Paia – A requester must be given access to any record of a private body if-

that record is required for the exercise or protection of any rights; a)

that person complies with the procedural requirements in Paia relating to a request for access to that record; and b) c)

access to that record is not refused in terms of any ground for refusal contemplated in Chapter 4 of this Part.



- 7.3.4. the assistance available from the information officer of a public body in terms of Paia and Popia;
- 7.3.5. the assistance available from the Regulator in terms of Paia and Popia;
- 7.3.6. all remedies in law available regarding an act or failure to act in respect of a right or duty conferred or imposed by Paia and Popia, including the manner of lodging:
  - 7.3.6.1. a complaint to the Regulator;
  - 7.3.6.2. an application with a court against a decision by the information officer of a public body, a decision on internal appeal or a decision by the Regulator or a decision of the head of a private body;
- 7.3.7. the provisions of sections 14<sup>5</sup> and 51<sup>6</sup> requiring a public body and private body, respectively, to compile a manual, and how to obtain access to a manual;
- 7.3.8. the provisions of sections 15<sup>7</sup> and 52<sup>8</sup> providing for the voluntary disclosure of categories of records by a public body and private body, respectively;

<sup>&</sup>lt;sup>5</sup> Section 14(1) of Paia – The information officer of a public body must, in at least three official languages, make available a manual containing information listed in paragraph 4 above.

<sup>&</sup>lt;sup>6</sup> Section 51(1) of Paia – The head of a private body must make available a manual containing the description of the information listed in paragraph 7.3.7 above.

<sup>&</sup>lt;sup>7</sup> Section 15(1) of Paia – The information officer of a public body, must make available in the prescribed manner a description of the categories of records of the public body that are automatically available without a person having to request access.

<sup>&</sup>lt;sup>8</sup> Section 52(1) of Paia – The head of a private body may, on a voluntary basis, make available in the prescribed manner a description of the categories of records of the private body that are automatically available without a person having to request access.



- 7.3.9. the notices issued in terms of sections 22<sup>9</sup> and 54<sup>10</sup> regarding fees to be paid in relation to requests for access; and
- 7.3.10. the regulations made in terms of section  $92^{11}$ .
- 7.4. Members of the public can inspect or make copies of the guide from the offices of the public or private bodies, including the office of the Regulator, during normal working hours. The guide can also be obtained:
  - 7.4.1. upon request to the information officer;
  - 7.4.2. from the website of the Regulator (<u>https://www.justice.gov.za/inforeg/</u>).

# 8. DESCRIPTION OF THE SUBJECTS ON WHICH THE BODY HOLDS RECORDS AND CATEGORIES OF RECORDS HELD BY THE AUDITOR-GENERAL OF SOUTH AFRICA

Subjects on which the body holds records		body	Categories of records held on each subject
Legislation	and	legal	Documents such as acts, bills, regulations, white papers,
administration			etc., as well as legal opinions and interpretations.
Organisation an	d control		Documents related to determining the AGSA's goals and
			objectives, such as strategic planning, control systems,

<sup>&</sup>lt;sup>9</sup> Section 22(1) of Paia – The information officer of a public body to whom a request for access is made, must by notice require the requester to pay the prescribed request fee (if any), before further processing the request.

<sup>&</sup>lt;sup>10</sup> Section 54(1) of Paia – The head of a private body to whom a request for access is made must by notice require the requester to pay the prescribed request fee (if any), before further processing the request.

<sup>&</sup>lt;sup>11</sup> Section 92(1) of Paia provides that – "The Minister may, by notice in the Gazette, make regulations regarding-

<sup>(</sup>a) any matter which is required or permitted by this Act to be prescribed;(b) any matter relating to the fees contemplated in sections 22 and 54;

 <sup>(</sup>b) any matter relating to the fees contemplated
 (c) any notice required by this Act;

 <sup>(</sup>d) uniform criteria to be applied by the information officer of a public body when deciding which categories of records are to be made available in terms of section 15; and

<sup>(</sup>e) any administrative or procedural matter necessary to give effect to the provisions of this Act."



Subjects on which the body	Categories of records held on each subject
holds records	
	meetings, transformation, security, risk management,
	etc.
Information services	Documents related to the provision and management of
	the AGSA's information resources, such as library,
	records management, information management,
	knowledge management, information technology, etc.
Internal and external	Documents related to the systematic planning,
communication	implementation, monitoring and revision of publication
	and marketing strategy.
Financial management and	Documents related to raising, allocating, using and
procurement	accounting for the AGSA's financial resources, such as
	planning, budgeting, accounting, analysis and reporting,
	as well as those related to the acquisition, maintenance
	and management of consumable assets.
Human capital	Documents related to human resource matters, such as
	organisational development, conditions of service,
	recruitment, performance management, training, etc.
Facilities management	Documents related to administering travel arrangements
	and providing transport, as well as those related to
	planning, designing and managing buildings, grounds,
	and postal and telecommunication services.
International and national	All functions related to national and international
relations	relations, such as agreements and statutes.
Auditing	Documents related to regularity auditing, performance
	auditing, investigations, information system auditing,
	audit research and development, and quality control.



#### 9. CATEGORIES OF RECORDS OF THE AUDITOR-GENERAL OF SOUTH AFRICA WHICH ARE AVAILABLE WITHOUT A PERSON HAVING TO REQUEST ACCESS

Category	Document type	Available on website	Available upon request
Organisation and control	<ul> <li>Annual reports of the AGSA</li> <li>Budget and strategic plans of the AGSA</li> <li>Reporting and good practice</li> </ul>	X	
External communications	<ul> <li>Corporate communication publications</li> <li>Speeches</li> <li>Public awareness</li> <li>Directive in the <i>Government Gazette</i></li> </ul>	X	
Auditing	<ul> <li>General reports on national and provincial audit outcomes</li> <li>General reports on local government audit outcomes</li> <li>Special audit reports (performance audits and investigations reports)</li> </ul>	X	
Audit methodology	<ul> <li>Audit guidelines FAQs</li> <li>Handy guides</li> <li>Public audit manual</li> <li>Technical memos</li> <li>Training material</li> <li>Working papers – dormant entity audits</li> </ul>	X (If you do not have login details to access this information you are	



Category	Document type	Available on website	Available upon request
	- Working papers –	advised to	
	reasonable assurance	follow the	
	- Working papers – small	Paia process.	
	audits	Only	
		identified	
		external	
		stakeholders	
		can access	
		the AGSA	
		information	
		via extranet)	

#### 10. SERVICES AVAILABLE TO MEMBERS OF THE PUBLIC FROM THE AUDITOR-GENERAL OF SOUTH AFRICA AND HOW TO GAIN ACCESS TO THOSE SERVICES

#### 10.1 Powers, duties and function

The auditor-general, in consultation with the oversight mechanism, determines the standards to be applied in performing audits, the nature and scope of such audits, and the procedures for handling complaints when performing such audits.

Complaints against the AGSA in terms of section 13(1)(c) of the PAA should be addressed in writing to:

Senior Manager: Complaints: Auditor-General of South Africa Physical address: Lynnwood Bridge Office Park, 4 Daventry Road, Lynnwood Manor; PO box 446, Pretoria, 0001 Email: <u>Ethics@agsa.co.za</u>

More importantly, the auditor-general may issue specific directives or notices in terms of the PAA. Any enquiry related to such a directive or notice should be addressed to the following office:



Business Unit Leader: Audit Research and Development, Auditor-General of South Africa Telephone: 012 426 8000 Fax: 012 426 8333 Email: <u>ARDsupport@agsa.co.za</u>

#### 11. PUBLIC INVOLVEMENT IN THE FORMULATION OF POLICY OR THE EXERCISE OF POWERS OR PERFORMANCE OF DUTIES BY AUDITOR-GENERAL OF SOUTH AFRICA

Not applicable

#### 12. PROCESSING OF PERSONAL INFORMATION

#### 12.1 **Purpose of processing**

When conducting its functions and duties under the PAA and other legislation, the AGSA processes personal information (as defined in the Protection of Personal Information Act 4 of 2013).

Where it is required under Popia, the AGSA requires the consent of a data subject when collecting personal information.

The AGSA processes personal information for purposes of:

- fulfilling its statutory and contractual obligations to its employees;
- supporting and managing its employees;
- verifying the identity of visitors to its offices;
- providing physical security for its employees and the protection of its assets;
- verifying information provided by service providers and potential service providers;
- assessing tender applications and bid documents;
- verifying information provided by employment applicants;
- complying with its legislative and regulatory obligations.



12.2 Description of the categories of data subjects and of the information or categories of information relating thereto

Categories of data subjects	Personal information that may be processed
Natural persons	Names and surname; contact details (contact
	number(s), fax number, email address); residential,
	postal or business address; unique identifier / identity
	number and confidential correspondence; biometric
	information of persons (in the form of security
	photographs and CCTV video footage); personal
	opinions, views and preferences; confidential and
	private correspondence sent to the AGSA or using the
	AGSA communications systems.
Juristic persons	Names of contact persons; name of legal entity;
	physical and postal address; contact details (contact
	number(s), fax number, email address); registration
	number; financial, commercial, scientific or technical
	information and trade secrets; location information;
	online identifier and other assignments to persons.
Employees	Gender, pregnancy, marital status, race, age,
	language, educational information (qualifications);
	financial information; employment history, ID number,
	physical and postal address; contact details(contact
	number(s), fax number, email address); criminal
	behaviour, well-being and their relatives (family
	members); medical, gender, sex, nationality, ethnic or
	social origin, sexual orientation, age, physical or mental
	health, well-being, disability, religion, conscience,
	belief, culture, language, biometric information of the
	person.



# 12.3 The recipients or categories of recipients to whom the personal information may be supplied

Category of personal	Recipients or categories of recipients
information	
Gender, race, financial	Statutory bodies (such as the Department of
information	Labour and the South African Revenue
	Service)
Names, financial information, ID	Suppliers of benefits to employees (such as
numbers,	medical schemes, pension fund
	administrators and other financial institutions)
Names, ID numbers, contact	Family, associates and representatives of data
numbers	subjects
Employment history, names, ID	Current, past and prospective employers of
number	data subjects
Educational information,	Recruitment agencies
employment history	
Identity number, names, contact	Clients of the AGSA, in relation to the AGSA's
numbers	engagement with these clients
Credit and payment history, for	Credit vetting agencies
credit information	
Qualifications, for qualification	Background verification companies
verifications, identity number	
Car registration number, names,	Physical security companies
employee identity number	
Names, identity numbers,	National Archives and Records Service of
contact details	South Africa (in respect of information that
	qualifies as a 'public record' in terms of the
	National Archives and Records Service of
	South Africa Act 43 of 1996
Identity number and names, for	The South African Police Service and courts,
criminal checks	where required.



#### 12.4 Planned transborder flows of personal information

The Auditor-General of South Africa has not planned transborder flows of personal information.

### 12.5 General description of information security measures to be implemented by the responsible party to ensure the confidentiality, integrity and availability of the information

The AGSA secures personal information in its possession and control through technical and organisational safeguards which it has implemented to protect the integrity and confidentiality of personal information in accordance with generally accepted information security practices and procedures. This may, include:

- i. Data Encryption,
- ii. Firewalls;
- iii. Access control;
- iv. Oath of secrecy for employees,
- v. Third parties non-disclosure agreement;
- vi. Physical access control;
- vii. Secure hardware and software; and
- viii. Confidentiality and data privacy clauses in agreements concluded with suppliers and service providers.

#### 13. AVAILABILITY OF THE MANUAL

- 13.1 This manual is made available in the following official languages:
  - 13.1.1 English
  - 13.1.2 Afrikaans
  - 13.1.3 isiZulu



#### 13.1.4 Sesotho

- 13.2 A copy of this manual or the updated version thereof, is also available:
  - 13.2.1 on (<u>www.agsa.co.za</u>);
  - 13.2.2 at the AGSA head office for public inspection during normal business hours;
  - 13.2.3 to any person upon request and upon the payment of a reasonable prescribed fee; and
  - 13.2.4 to the Information Regulator upon request.
- 13.3 A fee for a copy of the manual, as contemplated in annexure B of the Regulations relating to the Promotion of Access to Information Act, 2021 published under GNR
  757 in *Government Gazette* 45057 dated 27 August 2021, shall be payable per each A4-size photocopy made.

#### 14. UPDATING OF THE MANUAL

The AGSA will, if necessary, update and publish this manual annually.

Issued by Auditor-General